

# STUDENT ATTENDANCE IN PUBLIC SCHOOLS POLICY

STUDENT ATTENDANCE IN PUBLIC SCHOOLS PROCEDURES

# This PDF contains the following documents:

# **Document 1:**

Student Attendance in Public Schools Policy v4.0

Effective: 19 July 2021

# Document 2:

Student Attendance in Public Schools Procedures v4.0

Effective: 19 July 2021



# STUDENT ATTENDANCE IN PUBLIC SCHOOLS POLICY

EFFECTIVE: 19 JULY 2021

VERSION: 4.0 FINAL

# 1 POLICY STATEMENT

Every day that a student does not attend school can have a negative impact on their learning.

Effective: 19 July 2021

The Department of Education monitors student attendance and works with other agencies and service providers to maximise student engagement with learning.

It does this in a way that builds shared responsibility for student attendance between schools, students, parents and the broader community.

# 2 POLICY RULES

Principals manage student attendance in accordance with the *Student Attendance in Public Schools procedures*. This includes:

- promoting the importance of school attendance to their school community;
- engaging in community-initiated approaches to strengthen student attendance;
- developing plans in partnership with students, families, communities and other agencies to improve student attendance, including documented plans where required, to address the persistent absence of individual students;
- maintaining accurate attendance records;
- responding to Department requests for reporting and disclosure of attendance data;
- managing alternative attendance arrangements where these are in the best interests of the student; and
- retaining all relevant documentation.

#### Guidance

It is the principal's responsibility, as site manager, to manage the implementation of this policy and the associated procedures. It does not mean the principal must personally undertake the duty. The principal is responsible for what must happen but has discretion over how it happens on the site.

Education regions and Statewide Services support schools to address and improve student attendance in accordance with the Student Attendance in Public Schools procedures.

## Directors of Education:

- provide advice, guidance and support to schools to manage student attendance and to address persistent student absence in the context of their region; and
- liaise with and coordinate support from other agencies within the region that work with families and young people.

# Statewide Services:

- provide resources and support to enable schools to develop local approaches to improving attendance e.g. the Student Attendance Toolkit;
- provide policy advice and support to schools and education regions; and
- develop and implement mechanisms to maintain support, engagement and shared responsibility for improving student attendance and addressing absence across government agencies.

# 3 RESPONSIBILITY FOR IMPLEMENTATION AND COMPLIANCE

Implementation of the policy is the responsibility of principals.

Compliance monitoring is the responsibility of line managers.

# 4 SCOPE

This policy applies to Directors of Education, principals in public schools and the Executive Director, Statewide Services.

# 5 SUPPORTING PROCEDURES

Student Attendance in Public Schools procedures

# 6 DEFINITIONS

## **ATTENDANCE**

A student is considered to be in attendance when present for, or participating in the school's formal instructional program. Typically, this will be on the school site but also includes off-site arrangements that respond to the student's learning needs and circumstances.

# **DOCUMENTED PLAN**

Documented plan is the umbrella term describing a range of ways of catering for the identified education needs of an individual student and/or a small group of students with similar education needs. Documented plans may take a variety of forms, including:

- Individual Education Plans (IEP);
- Individual Behaviour Plans (IBP);
- Individual Transition Plans (ITP); and
- Risk Management Plans (RMP).

# **PARENT**

In relation to a child, means a person who at law has responsibility for the long-term care, welfare and development of the child; or the day-to-day care, welfare and development of the child.

# 7 RELATED DOCUMENTS

# RELEVANT LEGISLATION OR AUTHORITY

School Education Act 1999 (WA)

School Education Regulations 2000 (WA)

Public Sector Management Act 1994 (WA) Children and Community Services Act 2004 (WA)

# RELATED DEPARTMENT POLICIES

Student Behaviour in Public Schools Policy and Procedures

Duty of Care for Public School Students Policy and Procedures

Enrolment in Public Schools Policy and Procedures

Excursions in Public Schools Policy and Procedures

Student Health Care in Public Schools Policy and Procedures

# OTHER DOCUMENTS

A Guide to the Management of Educational Programs other than Full Time Attendance Flowchart

Assist with a Family Court Order involving your students

Badged Attendance Officers

Documented Plans - Guidelines for Implementing Documented Plans in Public Schools and Schedule I of the School Education Act Employees' (Teachers and Administrators) General Agreement 2019

Guidelines for Attendance Panels

Guidelines for Section 24, Alternative Attendance Arrangements

Guidelines for the use of education-related Responsible Parenting Agreements

Restoring Attendance

Retention and Disposal Schedule for Department of Education School, College and Campus Records

School of Special Educational Needs: Medical and Mental Health (Guidelines)

Students Whose Whereabouts are Unknown Flowchart

Students Whose Whereabouts are Unknown Guidelines

#### CONTACT INFORMATION 8

Policy manager:

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#### 9 REVIEW DATE

19 July 2024

#### HISTORY OF CHANGES 10

Effective date	Last update date	Policy version no	TRIM no	Notes
1 January 2015		3.0	D14/0508125	Major review undertaken, Student Attendance Policy and Procedures endorsed by Director General on 19 September 2014.
1 January 2015	16 July 2015	3.1	D15/0277590	Updated links as per approval D15/0265969.
1 January 2015	11 August 2016	3.2	D16/0524136	Updated contact information D16/0522722.
1 January 2015	31 July 2017	3.3	D17/0322985	Updated links as per approval D17/0323036.
1 January 2015	3 October 2018	3.4	D18/0437749	Minor changes to include reference to Public Schools D18/0151652 and updated legislation links D18/0207680.
1 January 2015	11 March 2020	3.5	D20/0131432	Minor change to contact details D20/0130875.
19 July 2021		4.0	D20/0569044	Major review undertaken. Endorsed by Director General on 23 November 2020 D20/0629917.



# STUDENT ATTENDANCE IN PUBLIC SCHOOLS PROCEDURES

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# 1 POLICY SUPPORTED

Student Attendance in Public Schools policy

# 2 SCOPE

This policy applies to Directors of Education, principals in public schools and the Executive Director, Statewide Services.

# 3 PROCEDURES

#### 3.1 APPROACHES

Principals must develop approaches relevant to their particular context to support student attendance. This will include:

- **Promotion approaches** that focus on building student, family, school and community resilience, and the promotion of protective factors.
- **Prevention approaches** that are designed to prevent poor attendance for those students most at risk.
- **Response approaches** that provide support or interventions for those students who are not attending.

# 3.2 PROMOTING STUDENT ATTENDANCE

The principal:

- builds positive relationships with students, parents and communities;
- communicates the importance of school attendance to students, their parent/s, and the broader school community;
- engages in community-initiated approaches to strengthen student attendance;
   and
- encourages attendance by providing school environments that engage and support students to thrive.

### Guidance

- The Department encourages school leaders and staff to build and maintain mutually respectful relationships with parents and the local community and to engage authentically. In collaboration with local Aboriginal community members, school leaders and staff are expected to develop strong, sustainable education partnerships that reflect the expectations and aspirations of Aboriginal students.
- All teaching and other relevant staff play an important role in developing shared understandings and expectations regarding school attendance.
- In interpreting these policy documents, refer to the definition of Parent which has been framed to include other responsible adults operating in a guardian/carer role.
- Note also that 'child' in these documents refers to children and young people.
- Resources to support this process (e.g. sample items for school newsletters) are available in the Student Attendance Toolkit.
- The <u>Aboriginal Cultural Standards Framework</u> and the <u>Engaging and Working with</u> your Community Framework should be used to inform and guide this work.

 Through the <u>Aboriginal Cultural Standards Framework</u>, schools are supported to use place-based approaches that are developed in consultation with their local Aboriginal communities, to strengthen the participation and engagement of Aboriginal students.

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## 3.3 MONITORING STUDENT ATTENDANCE

## The principal:

- where a student is participating in a section 24 arrangement, manages the student's attendance in conjunction with the alternative school or provider;
- requests a reason for a student's absence be provided to the principal's satisfaction; and
- if a student cannot be located, and their parent/s cannot be contacted, the principal, within 15 days of the start of an absence:
  - completes an SWU Request Form and submit it electronically;
  - retains the student on the school's current enrolment register until email notification is received from the Student Tracking Coordinator that the student has been placed on the SWU List; and
  - o continues to record the student's unexplained absence until this notification has been received, at which time the student can be removed from the register from the last date of attendance or authorised absence.

#### Guidance

- The <u>School Education Act 1999</u> requires that an explanation of a student's absence is provided within three school days from the start of the absence.
- Principals should request a medical certificate for prolonged absences that are due to sickness or injury.
- 18 year olds enrolled in school are subject to the same attendance requirements as other students.
- Badged Attendance Officers assist in the management of addressing student absence.
   For information about the authorisation and designation of Badged Attendance Officers refer to <u>Badged Attendance Officers</u>.
- A student can be regarded as 'missing' when, within 15 days of the start of an absence, they cannot be located, their parent/s cannot be contacted, and the school has not received advice that the student is being educated elsewhere.
- The school may refer to the education regional office for support and assistance in their attempts to locate a student.
- The Student Tracking Coordinator processes the request and informs the school by email within 15 school days of receiving the request.
- For further information refer to the <u>Students whose Whereabouts are Unknown</u> <u>Guidelines</u>.
- The <u>Students whose Whereabouts are Unknown Flowchart</u> describes steps in this process.

# 3.4 ATTENDANCE RECORDS

## The principal:

- keeps accurate attendance records for every student enrolled at the school (including attendance at both morning and afternoon sessions for Kindergarten, Pre-primary, and Primary students, and every lesson/period for Secondary students) that are able to be reproduced in a written form;
- records whether a student's absence was authorised or unauthorised;
- issues a leave pass to a student under the age of 18 who has been granted permission to leave the school unaccompanied by a responsible adult; and
- records a student as:

- present for a half day when the student has attended at least two hours of instruction; and
- present if they are on a school-approved activity or attending off-site under a section 24 arrangement.

#### Guidance

- A full description of the School Information System (SIS) Lesson Attendance codes used to record student attendance is provided <u>online</u>.
- Additional information on the correct use of these codes is provided in the <u>Student</u>
   Attendance Fundamentals Module of the Student Attendance Toolkit.
- For information about the use of leave passes refer to Standardised Leave Passes.

# 3.4.1 RETENTION OF RECORDS

## The principal:

- retains attendance records in accordance with the <u>School Education Regulations</u> <u>2000</u> and the <u>Retention and Disposal Schedule for Department of Education</u>, <u>School, College and Campus Records</u>; and
- retains documentation of <u>all contact and intervention strategies</u> implemented in addressing a student's absence.

#### Guidance

• Systems like <u>Student Attendance Reporting</u> that are provided by the Department are compliant with these requirements. Schools using third party software for generating attendance records will need to confirm that the records they create are also compliant.

# 3.4.2 REPORTING AND DISCLOSURE OF ATTENDANCE DATA

# The principal:

- complies with requests from their education regional office and Central Office to provide information on student attendance; and
- include the attendance data of every student enrolled in response to requests for school attendance data (e.g. participation in the Attendance Data Collection).

# Guidance

 Principals should seek advice from an appropriate education regional officer regarding requests for individual or group attendance data from an external agency.

# 3.5 EARLY INTERVENTION AND SUPPORT TO RESTORE ATTENDANCE

# The principal:

- identifies when a student's attendance is declining or continues to place them at risk;
- investigates the causes;
- intervenes with the aim of restoring student attendance; and
- consults as appropriate with the student, their parents and other stakeholders to develop approaches that are context specific and culturally responsive.

# Guidance

Education regional offices support schools to monitor attendance rates and as required, assist them to implement place-based responses, including working in coordination with other government agencies to improve student attendance.

• To support this process, an Attendance Decline Report is accessible through an icon on the school's <u>Student Attendance Reporting</u> application. This report will identify students whose unauthorised absences have increased within the reporting period.

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- Strategies and advice on appropriate interventions are available in the <u>Student</u> Attendance Toolkit.
- The <u>Aboriginal Cultural Standards Framework</u> should guide what approaches are used to restore the attendance of Aboriginal students and how they are implemented.
- Culturally responsive approaches and practices respond to and address the needs of individual students and take into account the social, cultural and historical contexts that impact them.
- Knowledge of the student's cultural and linguistic background, and family and community connections is key information that informs decision making and intervention.
- The presence of multiple risk factors should be considered when determining if and when intervention is required and/or when it should be prioritised. For example, those students who:

o have experienced <u>cumulative harm resulting from trauma/child maltreatment</u>; o have been <u>suspended from school on two or more occasions</u>; and/or o are at risk of being excluded.

 Persistent or sudden absence from school may be an indicator of concern for a student being at risk of suicidal behaviour or non-suicidal self-injury. Refer to <u>School Response</u> and Planning Guidelines for Students with Suicidal Behaviour and Non-Suicidal Self-<u>Injury</u> for further information.

## 3.6 ADDRESSING PERSISTENT STUDENT ABSENCE

## The principal:

- develops, implements and documents attendance improvement plans to address persistent student absence;
- documents the intervention strategies undertaken to address a student's absence:
- engages in community-initiated approaches designed to strengthen student attendance;
- consults with their education regional office to determine further actions if
  persistent absence continues after meeting with the student's parents and taking
  all reasonable steps to work with them to improve the student's attendance; and
- offers the option of an attendance panel to parents before prosecution can be considered.

Directors of Education, where appropriate, will refer the case to the relevant cross-agency or community group (for example, the District Leadership Group) and, in consultation with them, provide advice to the principal about how to proceed and whether a principal should proceed to an attendance panel.

# Guidance

- It is the principal's responsibility to determine when persistent absence has reached the point that a documented plan is required for an individual student or group of students (generally where a student's attendance is below 90% or identified as a problem). Refer to Documented Plans for further information.
- The principal should consider whether the persistent absence places the child or young person at suspected risk of harm and/or what other elements of risk to the student's wellbeing may be indicated by persistent absence from school.

The <u>Aboriginal Cultural Standards Framework</u> should guide what approaches are included in a documented plan for an Aboriginal student and how they are implemented.

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- In the consultation process, the principal should offer the parent the opportunity to enter into a <u>Responsible Parenting Agreement</u> in circumstances where this may be appropriate. Refer to <u>Developing Responsible Parenting Agreements</u> for further information.
- Refer to <u>Restoring Attendance</u> for further information.
- If a decision is made to proceed to prosecution, relevant documentation may be used as evidence that reasonably practicable steps to restore attendance have been taken. Refer to Legal Services for information on prosecution.

# 3.7 ALTERNATIVE ATTENDANCE ARRANGEMENTS UNDER SECTION 24 OF THE SCHOOL EDUCATION ACT

Where it is deemed to be in the best interests of an enrolled student, the principal of the school in which the student is enrolled:

- only enters into a section 24 arrangement where a student will undertake a program provided by another school or training organisation, and where the combination of arrangements equates to full-time attendance;
- formalises an <u>alternative attendance arrangement</u> for the student in accordance with section 24 of the <u>School Education Act 1999</u>;
- approves the section 24 arrangement and end date the arrangement;
- issues a <u>Certificate of Approval: Alternative Attendance Arrangement (Section 24 Arrangement)</u> outlining the details of the alternative attendance arrangements;
- appoints a school-based case manager to monitor the arrangement and to work in consultation with the student, the parents of students under the age of 18 and the alternative school or provider;
- confirms that the <u>duty of care</u> provision for the student meets Department requirements; and
- records the student's attendance using the E code and provide the student with a leave pass.

# Guidance

- A section 24 arrangement is used for primary or secondary students who are temporarily attending another school or who wish to undertake an alternative attendance arrangement for short term programs provided by another school or training organisation away from the student's current school. The formal arrangement in writing between a principal and parent of a student under the age of 18, or student who has turned 18, allows the student to participate in an educational program delivered by a third party. This is not required for VET for school students.
- Section 24 arrangements may include courses provided by a TAFE, a private
  Registered Training Organisation (RTO),a Community Based Course, the At-RiskSchool-Aged Students programs, engagement with <u>School of Special Educational</u>
  Needs: Sensory and Medical/Mental Health or temporary attendance at another
  school.
- The principal should review the alternative attendance arrangement in cases of persistent student absence. Refer to Restoring Attendance for further information.
- Vocational Education and Training Courses including VET for school students, School Based Apprenticeships (SBA), School Based Traineeships (SBT), Aboriginal School Based Training (ASBT) and Pre-Apprenticeships in Schools (PAiS) or Workplace Learning (WPL) which are part of the educational program of the school and contribute to a student's Western Australian Certificate of Education (WACE), do not require a section 24 arrangement.

• Students in Years 11 or 12 are able to participate in an approved full-time option other than school under a Notice of Arrangements. Refer to the <u>Participation</u> website for further information.

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• Refer to <u>Guidelines for Section 24, Alternative Attendance Arrangements</u> for further information.

# 3.7.1 ACCESS TO THE CURRICULUM FOR STUDENTS WITH ILLNESS AND/OR HEALTH CONDITIONS

Where a student has a mental or physical illness and/or health care needs which may impact their ability to attend the usual school site, the principal:

- communicates with the parent of a student under the age of 18 regarding the nature of a health-related absence and health professional recommendations to provide reasonable and appropriate adjustments to curriculum access are implemented by the school;
- informs the student and parent of a student under the age of 18 of the student's right to an educational program and actively engage the parent and the student in negotiating access to a relevant program; and
- arranges access to an educational program for a student who has a physical and/or mental health condition and/or health care needs and who cannot attend the regular site.

## Guidance

- School of Special Educational Needs: Medical and Mental Health (SSEN: MMH)
  teachers provide in-home educational support to school students in the metropolitan
  area who cannot attend school for medical reasons. The program targets students
  likely to be absent from school for more than 10 days who have a medical certificate.
- Refer to the Health resources in the Student Attendance Toolkit for further information.
- Refer to <u>School of Special Educational Needs: Medical and Mental Health</u> for further information.
- For information about Liaison teachers based in Child and Adolescent Mental Health Service (CAMHS) clinics in non-metropolitan regions, refer to <u>Our Programs</u> on the SSEN: MMH website.
- For longer-term health conditions that preclude school attendance, a section 24 arrangement with, or enrolment at, the <u>School of Isolated and Distance Education</u> (<u>SIDE</u>) may be the best way for the student to access an appropriate educational program.

# 4 DEFINITIONS

# **ATTENDANCE**

A student is considered to be in attendance when present for, or participating in the school's formal instructional program. Typically, this will be on the school site, but also includes off-site arrangements that respond to the student's learning needs and circumstances.

# ATTENDANCE PANEL

A panel appointed under the <u>School Education Act 1999</u> (the Act) in circumstances where a principal is of the opinion the reasons given for absence have persistently:

- a) been not genuine; or
- b) not amounted to sufficient cause.

The primary function of an attendance panel is to provide advice or assistance to students and parents in order to restore attendance and ensure that future absences only occur where there is reasonable cause. Community representation on the panel provides a fresh perspective on the causes of absence and ways in which these may be addressed.

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Prosecution of a student or parents under section 38 of the Act cannot be commenced unless a non-compliance certificate has been issued by the attendance panel to which the child's case was referred. This certifies that reasonably practicable steps have been taken to address persistent absence, but non-compliance has continued.

### **AUTHORISED ABSENCE**

An absence where the reason provided by the parent is considered to be legitimate and is deemed acceptable by the principal.

# **DOCUMENTED PLAN**

A documented plan is the umbrella term describing a range of ways of catering for the identified education needs of an individual student and/or a small group of students with similar education needs. Documented plans may take a variety of forms, including:

- Individual Education Plan (IEP);
- Individual Behaviour Plans (IBP);
- Individual Transition Plans (ITP); and
- Risk Management Plans (RMP).

# **PARENT**

In relation to a child, means a person who at law has responsibility for the long-term care, welfare and development of the child; or the day-to-day care, welfare and development of the child.

# STUDENTS WHOSE WHEREABOUTS ARE UNKNOWN (SWU) LIST

A list, usually referred to as the SWU List, that contains the names of children who are missing from schools and educational programs in Western Australia. This list is distributed by the Department to administrators in non-government schools and some other agencies by agreement between the parties.

# 5 RELATED DOCUMENTS

# **RELEVANT LEGISLATION OR AUTHORITY**

School Education Act 1999 (WA)
School Education Regulations 2000 (WA)
Public Sector Management Act 1994 (WA)
Children and Community Services Act 2004 (WA)

# RELATED DEPARTMENT POLICIES

Student Behaviour in Public Schools Policy and Procedures

Duty of Care for Public School Students Policy and Procedures

Enrolment in Public Schools Policy and Procedures

Excursions in Public Schools Policy and Procedures

Student Health Care in Public Schools Policy and Procedures

## **OTHER DOCUMENTS**

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Assist with a family court order involving your students

Badged Attendance Officers

Designating Badged Attendance Officers Flowchart

Documented Plans - <u>Guidelines for Implementing Documented Plans in Public Schools</u> and Schedule I of the <u>School Education Act Employees' (Teachers and Administrators)</u> General Agreement 2019

Guidelines for the Use of Attendance Panels

Guidelines for Section 24, Alternative Attendance Arrangements

Guidelines for the use of education-related Responsible Parenting Agreements

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# 6 CONTACT INFORMATION

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Student Support Services

Policy contact officer: Principal Consultant

Student Wellbeing T: (08) 9402 6133

# 7 REVIEW DATE

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